Integration policy and integration monitoring in Germany: From pragmatic improvisation to a coherent strategy?

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German integration policy: turning points

• 1999 / 2000: Reform of the Nationality Act: step towards ius soli


• 2005: Immigration Act: legal framework for systematic integration policy
Integration policy: Institutional framework / stakeholders

- National Government
- Federal States
- Local Municipalities

Private Stakeholders:
Foundations, associations, religious groups, welfare organizations, migrant organizations...

Integration programs and services

Communication Coordination
Coordinating integration policies

The National Integration Plan:

• Responsible: Federal Commissioner for Migration, Refugees and Integration

• Aim: Development of a mutual agenda / common goals

• Participants: Policy makers and civil society stakeholders

• Results: Coordination of integration policies
  On-going implementation
  400 self-commitments
Coordinating integration practices

The Nationwide Integration Program:

• Responsible: Federal Ministry of the Interior / Federal Office for Migration and Refugees

• Aim: Recommendations for improvement of integration support measures / solutions for practical issues

• Participants: Administration, experts, practitioners, civil society organizations

• Results: sustainable dialog mechanism on a working level

large set of recommendations for practical issues

on-going implementation
Integration monitoring in Germany

- How can success or failure of integration processes/integration policy be measured?

- Federal levels in Germany: municipalities (Kommunen), federal states (Bundesländer), federal level (Bund)

Different approaches of integration monitoring
### Example 1: City of Wiesbaden

<table>
<thead>
<tr>
<th>Year</th>
<th>Migrants (in %)</th>
<th>Autochthonous (in %)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2000</td>
<td>60,8</td>
<td>x</td>
</tr>
<tr>
<td>2002</td>
<td>62,3</td>
<td>x</td>
</tr>
<tr>
<td>2003</td>
<td>62,1</td>
<td>x</td>
</tr>
<tr>
<td>2004</td>
<td>66,6</td>
<td>x</td>
</tr>
<tr>
<td>2005</td>
<td>65,4</td>
<td>x</td>
</tr>
<tr>
<td>2006</td>
<td>66,5</td>
<td>x</td>
</tr>
<tr>
<td>2007</td>
<td>68,7</td>
<td>x</td>
</tr>
</tbody>
</table>

Proportion of foreign nationals with an unlimited residence title or EU-citizenship

<table>
<thead>
<tr>
<th>Year</th>
<th>Proportion of children attending a kindergarten less than two years</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>16,1</td>
</tr>
<tr>
<td>2003</td>
<td>16,4</td>
</tr>
<tr>
<td>2004</td>
<td>14,9</td>
</tr>
<tr>
<td>2005</td>
<td>15,6</td>
</tr>
<tr>
<td>2006</td>
<td>12,4</td>
</tr>
<tr>
<td>2007</td>
<td>9,8</td>
</tr>
</tbody>
</table>

Proportion of children attending a kindergarten less than two years
Example 2: Federal Commissioner for Migration, Refugees and Integration

- 2009: First indicator-based integration report for Germany
- Pre-defined set of 100 indicators in 14 dimensions (e.g.: legal status, education, vocational training, housing conditions)
- Microcensus (Labour Force Survey) data, 2005-2007
- Integration = shrinking statistical differences between „people with migration background“ and autochthonous people
Example 3: Federal Office for Migration and Refugees

- Working paper series „Integration Report“: no pre-defined indicators, comprehensive look on data sources and empirical results
- Broad variety of integration dimensions; data differentiated by migrants‘ country of origin
- In preparation: Database with selected up-to-date tables from the Working papers
Conclusion: Integration Policy and Integration Monitoring (I)

- Policy development / improvement of existing practice
- Identification of issues with need for action
- Integration monitoring
- Reliable data on different fields of integration
Conclusion: Integration Policy and Integration Monitoring (II)

A coherent and successful integration policy needs:
• target-oriented coordination and strategic management
• continuous integration monitoring
• evaluations of concrete integration measures

Thank you very much for your attention!